SIX MILE CREEK
COMMUNITY DEVELOPMENT DISTRICT
ST. JOHNS COUNTY, FLORIDA
FINANCIAL REPORT
SEPTEMBER 30, 2015

## SIX MILE CREEK COMMUNITY DEVELOPMENT DISTRICT ST. JOHNS COUNTY, FLORIDA

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Supervisors Six Mile Creek Community Development District St. Johns County, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of Six Mile Creek Community Development District, St. John's County, Florida ("District") as of and for the fiscal year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of September 30, 2015, and the respective changes in financial position, thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Notes 7 and other notes to the basic financial statements, the District's financial conditions continue to deteriorate. The debt service and capital projects funds have deficit fund balances of (\$11,069,012) and (\$477,462) at September 30, 2015. Due to the Developer's failure to pay the debt assessments securing its Bonds in the prior and current fiscal years, the District did not have sufficient funds to make certain scheduled debt service payments in the past, current, and subsequent fiscal years and, as a result, the payments were not made. The District's failures to make its scheduled debt service payments when they are due are considered events of default. The District is economically dependent on the Developer. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2016, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

#### Report on Other Legal and Regulatory Requirements

We have also issued our report dated June 30, 2016, on our consideration of the District's compliance with the requirements of Section 218.415, Florida Statutes, as required by Rule 10.556(10) of the Auditor General of the State of Florida. The purpose of that report is to provide an opinion based on our examination conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of Six Mile Creek Community Development District, St. Johns County, Florida ("District") provides a narrative overview of the District's financial activities for the fiscal year ended September 30, 2015. Please read it in conjunction with the District's Independent Auditor's Report, basic financial statements, accompanying notes and supplementary information to the basic financial statements.

#### FINANCIAL HIGHLIGHTS

- The liabilities of the District exceeded its assets at the close of the fiscal year ended September 30, 2015, resulting in a net position deficit balance of (\$22,079,323).
- The change in the District's total net position in comparison with the prior year was (\$2,956,231), a decrease. The key components of the District's net position and change in net position are reflected in the table in the government-wide financial analysis section.
- At September 30, 2015, the District's governmental funds reported combined ending fund balances of (\$11,523,045), a decrease of (\$6,877,834) in comparison with the prior fiscal year. A portion of fund balance is non-spendable for prepaid items, unassigned, deficit fund balances in the debt service and capital projects funds in the amounts of (\$11,609,012) and (\$477,462), and the remainder is unassigned, general fund balance.

#### **OVERVIEW OF FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as the introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the residual amount being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements include all governmental activities that are principally supported by Developer revenues. The District does not have any business-type activities. The governmental activities of the District include the general government (management) and maintenance functions.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District has one fund category, the governmental funds.

#### OVERVIEW OF FINANCIAL STATEMENTS (Continued)

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains three governmental funds for external reporting. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, debt service fund and capital projects fund, all of which are considered major funds.

The District adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with the budget.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of an entity's financial position. In the case of the District, liabilities exceeded assets at the close of the most recent fiscal year.

Key components of the District's net position are reflected in the following table:

#### NET POSITION SEPTEMBER 30

	 2015	2014 (Restated)			
Assets, excluding capital assets	\$ 2,807,975	\$	5,856,759		
Capital assets	 33,185,673		30,096,933		
Total assets	35,993,648		35,953,692		
Liabilities, excluding long-term liabilities	15,428,094		11,566,784		
Long-term liabilities	 42,644,877		43,510,000		
Total liabilities	58,072,971		55,076,784		
Net position					
Net investment in capital assets	(9,459,204)		(15,743,067)		
Restricted	-		2,483,248		
Unrestricted	 (12,620,119)		(5,863,273)		
Total net position	\$ (22,079,323)	\$	(19,123,092)		

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

The District's net position reflects its investment in capital assets (e.g. land, land improvements, and infrastructure) less any related debt used to acquire those assets that is still outstanding. These assets are used to provide services to residents; consequently, these assets are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The restricted portion of the District's net position represents resources that are subject to external restrictions on how they may be used.

The District's net position decreased during the current fiscal year. The majority of the decrease represents the extent to which the cost of operations exceeded ongoing program revenues.

Key elements of the change in the District's net position are reflected in the following table:

### CHANGES IN NET POSITION FOR THE FISCAL YEAR ENDED SEPTEMBER 30,

	2015			2014 (Restated)		
Revenues:	`					
Program revenues						
Charges for services	\$	-	\$	145,881		
Operating grant and contributions		249,700		3,195		
Capital grant and contributions		1,916		5,178		
Total revenues		251,616		154,254		
Expenses:						
General government		120,937		86,758		
Maintenance and operations		128,916		33,472		
Interest		2,689,944		2,559,828		
Bond issue costs		268,050		-		
Total expenses		3,207,847		2,680,058		
Change in net position		(2,956,231)		(2,525,804)		
Net position - beginning, as restated		(19,123,092)		(16,597,288)		
Net position - endiing	\$	(22,079,323)	\$	(19,123,092)		

As noted above and in the statement of activities, the cost of all governmental activities during the fiscal year ended September 30, 2015 was \$3,207,847. The costs of the District's activities were partially funded by program revenues. Program revenues, comprised primarily of Developer contributions, increased during the fiscal year as a result of increased Developer funding to cover its increased general government expenditures. Expenses increased as a result of the Series 2014 and Series 2015 bond issuances.

#### **GENERAL BUDGETING HIGHLIGHTS**

An operating budget was adopted and maintained by the governing board for the District pursuant to the requirements of Florida Statutes. The budget is adopted using the same basis of accounting that is used in preparation of the fund financial statements. The legal level of budgetary control, the level at which expenditures may not exceed budget, is in the aggregate. Any budget amendments that increase the aggregate budgeted appropriations must be approved by the Board of Supervisors. The general fund budget for the fiscal year ended September 30, 2015 was amended to increase revenues by \$82,625 and increase appropriations by \$82,625. Actual general fund expenditures did not exceed appropriations for the fiscal year ended September 30, 2015.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At September 30, 2015, the District had \$33,185,673 invested in land and infrastructure in progress, for its governmental activities. No depreciation has been taken in the government-wide financial statements as the District's infrastructure is not yet complete. More detailed information about the District's capital assets is presented in the notes of the financial statements.

#### Capital Debt

At September 30, 2015, the District had \$45,865,000 Bonds outstanding for its governmental activities. The District bifurcated its Series 2007 Bonds and refunded \$3,140,000 of such bonds by issuing its Series 2015 Bonds. More detailed information about the District's capital debt is presented in the notes of the financial statements.

#### ECONOMIC FACTORS AND NEXT YEARS BUDGETS AND OTHER EVENTS

As discussed in the notes to the basic financial statements, the District's financial conditions continue to deteriorate. The debt service and capital projects funds have deficit fund balances of (\$11,069,012) and (\$477,462) at September 30, 2015. Due to the Developer's failure to pay the debt assessments securing its Bonds in the prior and current fiscal years, the District did not have sufficient funds to make certain scheduled debt service payments in the past, current, and subsequent fiscal years and, as a result, the payments were not made. The District's failures to make its scheduled debt service payments when they are due are considered events of default. The District is economically dependent on the Developer.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the financial resources it manages and the stewardship of the facilities it maintains. If you have questions about this report or need additional financial information, contact the Six Mile Creek Community Development District's Finance Department at 475 West Town Place Suite 114, St. Augustine, Florida, 32092.

# SIX MILE CREEK COMMUNITY DEVELOPMENT DISTRICT ST. JOHNS COUNTY, FLORIDA STATEMENT OF NET POSITION SEPTEMBER 30, 2015

	Governmental Activities	
ASSETS		
Cash	\$ 25,437	7
Due from Developer	28,120	)
Due from other	36,101	1
Prepaids	6,248	3
Restricted assets:		
Investments	2,712,069	9
Capital assets		
Nondepreciable	33,185,673	3_
Total assets	35,993,648	3
LIABILITIES		
Accounts payable	30,128	3
Contracts and retainage payable	547,266	ò
Accrued interest payable	1,097,074	4
Unearned revenue	6,248	3
Due to Bondholder:		
Principal	3,195,000	)
Interest	10,552,378	3
Non-current liabilities:		
Due within one year*	80,000	)
Due in more than one year	42,564,877	7
Total liabilities	58,072,971	1
NET POSITION		
Net investment in capital assets	(9,459,204	1)
Unrestricted	(12,620,119	
Total net position	\$ (22,079,323	3)

<sup>\*</sup>The missed debt service payments due for the Series 2007 Bonds are reflected in the due to Bondholders account balance.

# SIX MILE CREEK COMMUNITY DEVELOPMENT DISTRICT ST. JOHNS COUNTY, FLORIDA STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2015

				ſ	⊃rogra	am Revenue	es		R	et (Expense) levenue and nanges in Net Position
			Ch	narges		perating		Capital		_
				for	G	rants and	Gra	ants and	G	overnmental
Functions/Programs	E	xpenses	Se	rvices	Co	ntributions	Con	tributions		Activities
Primary government: Governmental activities:										
General government	\$	120,937	\$	_	\$	247,522	\$	-	\$	126,585
Maintenance and operations		128,916		_		-		1,916		(127,000)
Interest on long-term debt		2,689,944		-		2,178		-		(2,687,766)
Bond issue costs		268,050		-		-		-		(268,050)
Total governmental activities		3,207,847		-		249,700		1,916		(2,956,231)
		nge in net p			stated	I				(2,956,231) (19,123,092)
		position - e	_	<b>.</b>					\$	(22,079,323)

# SIX MILE CREEK COMMUNITY DEVELOPMENT DISTRICT ST. JOHNS COUNTY, FLORIDA BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2015

				Total				
			Debt			Capital		overnmental
	General			Service		Projects		Funds
ASSETS								
Cash	\$	25,437	\$	-	\$	-	\$	25,437
Investments		-		2,678,366		33,703		2,712,069
Due from Developer		28,120		-		-		28,120
Due from other		-		-		36,101		36,101
Prepaids items		6,248		-		-		6,248
Total assets	\$	59,805	\$	2,678,366	\$	69,804	\$	2,807,975
LIABILITIES AND FUND BALANCES Liabilities:								
Accounts payable	\$	30,128	\$	-	\$	-	\$	30,128
Contracts and retainage payable		-		-		547,266		547,266
Due to Bondholder		-		13,747,378		-		13,747,378
Unearned revenue		6,248		-		_		6,248
Total liabilities		36,376		13,747,378		547,266		14,331,020
Fund balances: Nonspendable:								
Prepaid items		6,248		-		-		6,248
Unassigned		17,181		(11,069,012)		(477,462)	(	(11,529,293)
Total fund balances		23,429		(11,069,012)		(477,462)	(	(11,523,045)
Total liabilities and fund balances	\$	59,805	\$	2,678,366	\$	69,804	\$	2,807,975

# SIX MILE CREEK COMMUNITY DEVELOPMENT DISTRICT ST. JOHNS COUNTY, FLORIDA RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2015

Fund balance - governmental funds

\$ (11,523,045)

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. The statement of net position includes those capital assets, net of accumulated depreciation, in the assets of the government as a whole.

Cost of capital assets 33,185,673

All liabilities, both current and long-term, are reported in the government-wide financial statements.

Accrued interest payable (1,097,074) Bonds payable\* (42,670,000)

Unamortized original issue discount 25,123 (43,741,951)

Net position of governmental activities

\$ (22,079,323)

<sup>\*</sup>The missed debt service payments due for the Series 2007 Bonds are reflected in the due to Bondholders account balance.

# SIX MILE CREEK COMMUNITY DEVELOPMENT DISTRICT ST. JOHNS COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2015

		Major Funds							
				Debt		Capital	Go	overnmental	
	(	General	Service			Projects		Funds	
REVENUES								_	
Developer contributions	\$	243,624	\$	-	\$	705	\$	244,329	
Miscellanous income		3,898		-		-		3,898	
Interest		-		2,178		1,211		3,389	
Total revenues		247,522		2,178		1,916		251,616	
EXPENDITURES									
Current:									
General government		114,941		5,996		_		120,937	
Maintenance and operations		128,916		-		_		128,916	
Debt service:									
Principal		-	4	,005,000		-		4,005,000	
Interest		-	2	,656,542		-		2,656,542	
Bond issuance costs		-		63,300		204,750		268,050	
Capital outlay		-		-		3,088,740		3,088,740	
Total expenditures		243,857	6	,730,838		3,293,490		10,268,185	
Excess (deficiency) of revenues									
over (under) expenditures		3,665	(6	,728,660)		(3,291,574)	(	(10,016,569)	
OTHER FINANCING SOURCES (USES)									
Transfer in		_		58,005		264,845		322,850	
Transfer out		-		(264,845)		(58,005)		(322,850)	
Bond issuance		-	3	,165,000		- 1		3,165,000	
Original issue discount		-		(26, 265)		-		(26, 265)	
Total other financing sources (uses)		-	2	,931,895		206,840		3,138,735	
Net change in fund balances		3,665	(3	,796,765)		(3,084,734)		(6,877,834)	
Fund balance - beginning, restated		19,764	(7	,272,247)		2,607,272		(4,645,211)	
Fund balances - ending	\$	23,429	\$ (11	,069,012)	\$	(477,462)	\$ (	(11,523,045)	

## SIX MILE CREEK COMMUNITY DEVELOPMENT DISTRICT ST. JOHNS COUNTY, FLORIDA

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2015

Net change in fund balances - total governmental funds	\$ (6,877,834)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures; however, in the statement of activities, the cost of those assets is eliminated and is capitalized as capital assets in the statement of net position.	3,088,740
Governmental funds report the face amount of Bonds issued as financial resources when debt is first issued, whereas these amounts are eliminated in the statement of activities and recognized as long-term liabilities in the statement of net position.	(3,165,000)
Repayments of long-term liabilities are reported as expenditures in the governmental fund statement but such repayments reduce liabilities in the statement of net position and are eliminated in the statement of activities.	4,005,000
In connection with the issuance of the Bonds, the original issue discount/premium is reported as a financing use/source when debt is first issued, whereas this amount is eliminated in the statement of activities and reduces/increases long-term liabilities in the statement of net position.	26,265
Amortization of Bond discounts/premiums is not recognized in the governmental fund financial statements, but is reported as an expense in the statement of activities.	(1,142)
The change in accrued interest on long-term liabilities between the current and prior fiscal year is recorded in the statement of activities but not in the fund financial statements.	 (32,260)
Change in net position of governmental activities	\$ (2,956,231)

#### SIX MILE CREEK COMMUNITY DEVELOPMENT DISTRICT ST. JOHNS COUNTY, FLORIDA NOTES TO FINANCIAL STATEMENTS

#### NOTE 1 - NATURE OF ORGANIZATION AND REPORTING ENTITY

Six Mile Creek Community Development District ("District") was established by Rule 42GGG-1, Florida Administrative Code, adopted by the Florida Land and Water Adjudicatory Commission effective March 7, 2007, pursuant to the Uniform Community Development District Act of 1980, otherwise known as Chapter 190, Florida Statutes. The Act provides among other things, the power to manage basic services for community development, power to borrow money and issue Bonds, and to levy and assess non-ad valorem assessments for the financing and delivery of capital infrastructure.

The District was established for the purposes of financing and managing the acquisition, construction, maintenance and operation of a portion of the infrastructure necessary for community development within the District.

The District is governed by the Board of Supervisors ("Board"), which is composed of five members. The Board of Supervisors of the District exercise all powers granted to the District pursuant to Chapter 190, Florida Statutes. The Supervisors are elected by the owners of the property within the District. In a prior fiscal year, Six Mile Creek Ventures, LLC (the "Previous Developer") conveyed all the real property it owned within the District to Six Mile Creek Investment Group, LLC (the "Developer"). At September 30, 2015, three of the Board members are affiliated with Developer.

The Board has the responsibility for:

- 1. Assessing and levying assessments.
- 2. Approving budgets.
- 3. Exercising control over facilities and properties.
- 4. Controlling the use of funds generated by the District.
- 5. Approving the hiring and firing of key personnel.
- 6. Financing improvements.

The financial statements were prepared in accordance with Governmental Accounting Standards Board ("GASB") Statements. Under the provisions of those standards, the financial reporting entity consists of the primary government, organizations for which the District is considered to be financially accountable and other organizations for which the nature and significance of their relationship with the District are such that, if excluded, the financial statements of the District would be considered incomplete or misleading. There are no entities considered to be component units of the District; therefore, the financial statements include only the operations of the District.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Government-Wide and Fund Financial Statements**

The basic financial statements include both government-wide and fund financial statements.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; operating-type special assessments for maintenance and debt service are treated as charges for services and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not included among program revenues are reported instead as *general revenues*.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Assessments are recognized as revenues in the year for which they are levied. Grants and similar items are to be recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

#### Assessments

Assessments are non-ad valorem assessments on benefited property within the District. Operating and maintenance assessments are based upon the adopted budget and levied annually at a public hearing of the District. Debt service assessments are levied when Bonds are issued and assessed and collected on an annual basis. The District may collect assessments directly or utilize the uniform method of collection under Florida Statutes. Direct collected assessments are due as determined by annual assessment resolution adopted by the Board of Supervisors. Assessments collected under the uniform method are mailed by the County Tax Collector on November 1 and due on or before March 31 of each year. Property owners may prepay a portion or all of the debt service assessments on their property subject to various provisions in the Bond documents.

Assessments and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. The portion of assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period.

There were no special assessments collected during the current fiscal year.

The District reports the following major governmental funds:

#### General Fund

The general fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

#### Debt Service Fund

The debt service fund is used to account for the accumulation of resources for the annual payment of principal and interest on long-term debt.

#### Capital Projects Fund

This fund accounts for the financial resources to be used for the acquisition or construction of major infrastructure within the District.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first for qualifying expenditures, then unrestricted resources as they are needed.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Assets, Liabilities and Net Assets or Equity

#### **Restricted Assets**

These assets represent cash and investments set aside pursuant to Bond covenants or other contractual restrictions.

#### Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand and demand deposits.

The District has elected to proceed under the Alternative Investment Guidelines as set forth in Section 218.415 (17) Florida Statutes. The District may invest any surplus public funds in the following:

- a) The Local Government Surplus Trust Funds, or any intergovernmental investment pool authorized pursuant to the Florida Inter-local Cooperation Act;
- Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency;
- c) Interest bearing time deposits or savings accounts in qualified public depositories;
- d) Direct obligations of the U.S. Treasury.

Securities listed in paragraph c and d shall be invested to provide sufficient liquidity to pay obligations as they come due. In addition, surplus funds may be deposited into certificates of deposit which are insured and any unspent Bond proceeds are required to be held in investments as specified in the Bond Indenture.

The District records all interest revenue related to investment activities in the respective funds and reports investments at fair value.

#### Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### Capital Assets

Capital assets, which include property, plant and equipment, and infrastructure assets (e.g., roads, sidewalks and similar items) are reported in the government activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

In the governmental fund financial statements, amounts incurred for the acquisition of capital assets are reported as fund expenditures. Depreciation expense is not reported in the governmental fund financial statements.

No depreciation has been taken in the government-wide financial statements as the District's infrastructure is under construction.

#### **Unearned Revenue**

Governmental funds report unearned revenue in connection with resources that have been received, but not yet earned.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Assets, Liabilities and Net Assets or Equity (Continued)

#### **Long-Term Obligations**

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized ratably over the life of the Bonds. Bonds payable are reported net of applicable premiums or discounts. Bond issuance costs are expensed when incurred.

In the fund financial statements, governmental fund types recognize premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### <u>Deferred Outflows/Inflows of Resources</u>

Deferred outflows of resources represent a consumption of net position that applies to future reporting period(s). For example, the District would record deferred outflows of resources on the statement of net position related to debit amounts resulting from current and advance refundings resulting in the defeasance of debt (i.e. when there are differences between the reacquisition price and the net carrying amount of the old debt).

Deferred inflows of resources represent an acquisition of net position that applies to future reporting period(s). For example, when an asset is recorded in the governmental fund financial statements, but the revenue is unavailable, the District reports a deferred inflow of resources on the balance sheet until such times as the revenue becomes available.

#### Fund Equity/Net Position

In the fund financial statements, governmental funds report non spendable and restricted fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Assignments of fund balance represent tentative management plans that are subject to change.

The District can establish limitations on the use of fund balance as follows:

<u>Committed fund balance</u> – Amounts that can be used only for the specific purposes determined by a formal action (resolution) of the Board of Supervisors. Commitments may be changed or lifted only by the Board of Supervisors taking the same formal action (resolution) that imposed the constraint originally. Resources accumulated pursuant to stabilization arrangements sometimes are reported in this category.

<u>Assigned fund balance</u> – Includes spendable fund balance amounts established by the Board of Supervisors that are intended to be used for specific purposes that are neither considered restricted nor committed. The Board may also assign fund balance as it does when appropriating fund balance to cover differences in estimated revenue and appropriations in the subsequent year's appropriated budget. Assignments are generally temporary and normally the same formal action need not be taken to remove the assignment.

The District first uses committed fund balance, followed by assigned fund balance and then unassigned fund balance when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Net position is the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. Net position in the government-wide financial statements are categorized as net investment in capital assets, restricted or unrestricted. Net investment in capital assets represents net position related to infrastructure and property, plant and equipment. Restricted net position represents the assets restricted by the District's Bond covenants or other contractual restrictions. Unrestricted net position consists of the net position not meeting the definition of either of the other two components.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Other Disclosures**

#### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### **NOTE 3 – BUDGETARY INFORMATION**

The District is required to establish a budgetary system and an approved Annual Budget. Annual Budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund. All annual appropriations lapse at fiscal year end.

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- a) Each year, the District Manager submits to the District Board a proposed operating budget for the fiscal year commencing the upcoming October 1.
- b) A public hearing is conducted to obtain comments.
- c) Prior to October 1, the budget is legally adopted by the District Board.
- d) All budget changes must be approved by the District Board.
- e) The budgets are adopted on a basis consistent with generally accepted accounting principles.
- f) Unused appropriation for annually budgeted funds lapse at the end of the year.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

#### **Deposits**

The District's cash balances were entirely covered by federal depository insurance or by a collateral pool pledged to the State Treasurer. Florida Statutes Chapter 280, "Florida Security for Public Deposits Act", requires all qualified depositories to deposit with the Treasurer or another banking institution eligible collateral equal to various percentages of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance held. The percentage of eligible collateral (generally, U.S. Governmental and agency securities, state or local government debt, or corporate bonds) to public deposits is dependent upon the depository's financial history and its compliance with Chapter 280. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses.

#### Investments

The District's investments were held as follows at September 30, 2015:

	Fair Value	Credit Risk	Maturities
First American Government Obligations Fund			Weighted average of the fund
Class Y	\$ 177,076	S&P AAAm	portfolio: 37 days
US Bank Money Market Account - Managed	2,534,993	S&P A1+/P1	N/A
Total investments	\$ 2,712,069		

Credit risk – For investments, credit risk is generally the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Investment ratings by investment type are included in the preceding summary of investments.

Concentration risk – The District places no limit on the amount the District may invest in any one issuer.

*Interest rate risk* – The District does not have a formal policy that limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates.

However, the Bond Indenture limits the type of investments held using unspent proceeds.

#### **NOTE 5 – INTERFUND TRANSFERS**

Interfund transfers for the fiscal year ended September 30, 2015 were as follows:

Fund	Transfer in	Transfer out
Debt service	\$ 58,005	\$ 264,845
Capital projects	 264,845	58,005
Total	\$ 322,850	\$ 322,850

The transfers which occurred between the debt service and capital projects funds were made in accordance with the Indentures.

#### **NOTE 6 - CAPITAL ASSETS**

Capital asset activity for the period ended September 30, 2015 was as follows:

	Beginning Balance	Additions	Ending Balance		
Governmental activities					
Capital assets, not being depreciated					
Land	\$ 8,230,000	\$ -	\$ -	\$ 8,230,000	
Infrastructure under construction	 21,866,933	3,088,740	-	24,955,673	
Total capital assets, not being depreciated	30,096,933	3,088,740	-	33,185,673	
Governmental activities capital assets	\$ 30,096,933	\$ 3,088,740	\$ -	\$ 33,185,673	

The total cost for the capital improvements for the District has been estimated at approximately \$156,326,750. Of that amount, approximately \$40,200,000 will be funded with proceeds from the Series 2007 Bonds. It is anticipated that the remaining improvements will be funded with future Bond issues and Developer funds. The project had been on hold for years due to the financial conditions of the District until the prior fiscal year and is currently in progress.

In connection with the 2007 project, if the District determines that there are deferred costs which exist at the completion of the project, a deferred cost account is to be established under the terms outlined in the Capital Improvement Revenue Bonds, Series 2007 Bond Indenture. The project has not yet been completed as of September 30, 2015, and the District has not yet determined if a liability exists for deferred costs.

#### **NOTE 7 – LONG TERM LIABILITIES**

#### Series 2007 / Series 2014 Bifurcation

On July 13, 2007, the District issued \$47,820,000 of Capital Improvement Revenue Bonds, Series 2007, dated July 1, 2007. The Bonds mature at intervals through May 1, 2038 with interest rates of 5.5% to 5.875 %. The Bonds were issued to finance the acquisition and construction of certain improvements for the benefit of the District. Interest is to be paid semiannually on each May 1 and November 1, commencing November 1, 2007 and principal is to be paid serially on each May 1, commencing May 1, 2010.

The Bonds are subject to optional redemption as discussed in the Bond Indenture. The Bonds are subject to extraordinary mandatory redemption in the manner outlined in the Bond Indenture.

The Bond Indenture established a debt service reserve requirement as well as other restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District has levied special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. The District was not in compliance with the Reserve requirement as there is a deficit of \$514,043 at September 30, 2015.

#### **NOTE 7 – LONG TERM LIABILITIES (Continued)**

#### Series 2007 / Series 2014 Bifurcation (Continued)

Since the 2010 fiscal year, the Developer failed to make payment on the special assessments which ultimately secure the Series 2007 Bonds. As a result, the debt service payments from November 1, 2011 through those due in the current and subsequent fiscal years have not been made. Such failures to pay the debt service amounts due constitute events of default.

During the current fiscal year, the District bifurcated its Series 2007 Bonds into the following Series: \$42,700,000 of the Series 2007 Bonds and \$3,140,000 of the Series 2014A Bonds. Subsequent to the bifurcation, the District currently refunded the Series 2014A Bonds by issuing the Series 2015 Bonds. The refunding was a current refunding and resulted in a difference in cash flows required to pay the respective debt service of \$(976,004). The refunding resulted in a net present value loss of \$(114,085). The outstanding Series 2007 Bonds remain in default. See the following note within Note 7 for further details on the refunding.

#### Series 2015

On April 22, 2015, the District issued \$3,165,000 of Capital Improvement Revenue Refunding Bonds, Series 2015 consisting of \$440,000 Term Bonds due on May 1, 2020 with a fixed interest rate of 3.625%, \$535,000 Term Bonds due on May 1, 2025 with a fixed interest rate of 4.375%, and \$2,190,000 Term Bonds due on May 1, 2038 with a fixed interest rate of 5%. The Bonds were issued to currently refund the Series 2014A Bonds. Interest is to be paid semiannually on each May 1 and November 1. Principal on the Bonds is to be paid serially commencing May 1, 2016 through May 1, 2038.

The Series 2015 Bonds are subject to redemption at the option of the District prior to their maturity. The Bonds are subject to extraordinary mandatory redemption prior to their selected maturity in the manner determined by the Bond Registrar if certain events occurred as outlined in the Bond Indenture.

The Bond Indenture established a debt service reserve requirement as well as other restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agrees to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. The District was in compliance with the requirements at September 30, 2015.

#### **Long-term Debt Activity**

Changes in long-term liability activity for the period ended September 30, 2015 were as follows:

Beginning Balance		Additions	R	eductions		Ending Balance		e Within ne Year
\$ 45,840,000	\$	-	\$	3,140,000	\$	42,700,000	\$	-
-		3,165,000		-		3,165,000		80,000
-		(26,265)		(1,142)		(25,123)		-
\$ 45,840,000	\$	3,138,735	\$	3,138,858	\$	45,839,877	\$	80,000
\$	\$ 45,840,000 - -	\$ 45,840,000 \$	\$ 45,840,000 \$ - - 3,165,000 - (26,265)	\$ 45,840,000 \$ - \$ - 3,165,000 - (26,265)	Balance     Additions     Reductions       \$ 45,840,000     -     \$ 3,140,000       -     3,165,000     -       -     (26,265)     (1,142)	Balance     Additions     Reductions       \$ 45,840,000     -     \$ 3,140,000     \$ -       -     3,165,000     -     -       -     (26,265)     (1,142)	Balance         Additions         Reductions         Balance           \$ 45,840,000         \$ -         \$ 3,140,000         \$ 42,700,000           -         3,165,000         -         3,165,000           -         (26,265)         (1,142)         (25,123)	Balance         Additions         Reductions         Balance         Or           \$ 45,840,000         \$ -         \$ 3,140,000         \$ 42,700,000         \$ -           -         3,165,000         -         3,165,000         -         (25,123)

#### NOTE 7 - LONG TERM LIABILITIES (Continued)

#### **Long-term Debt Activity (Continued)**

At September 30, 2015, the scheduled debt service requirements on the long - term debt were as follows:

	Series 2015						
Year ending September 30:	Principal			Interest	Total		
2016	\$	80,000	\$	152,578	\$	232,578	
2017		85,000		145,956		230,956	
2018		90,000		142,876		232,876	
2019		90,000		139,612		229,612	
2020		95,000		136,350		231,350	
2021-2025		535,000		619,252		1,154,252	
2026-2030		685,000		482,250		1,167,250	
2031-2035		870,000		293,750		1,163,750	
2036-2038		635,000		64,750		699,750	
Total	\$	3,165,000	\$	2,177,374	\$	5,342,374	

Series 2007 not included as amortization schedule has not been resized

#### **NOTE 8 - DEFICIT FUND EQUITY**

The debt service and capital projects funds had deficit fund balances of (\$11,069,012) and (\$477,462) at September 30, 2015 respectively. It is unclear how the deficit will be covered as the District has not collected any of its subsequent fiscal year assessments to-date.

#### **NOTE 9 - DEVELOPER TRANSACTIONS**

The Developer owns a portion of the land within the District and has agreed to fund the general operations of the District. In connection therewith, Developer contribution revenue reflected in the general fund for the current fiscal year was \$243,624, which includes a receivable of \$28,120.

#### **NOTE 10 – CONCENTRATION**

The District's activity is dependent upon the continued involvement of the Developer, the loss of which could have a material adverse effect on the District's operations.

#### **NOTE 11 - MANAGEMENT COMPANY**

The District has contracted with a management company to perform management advisory services, which include financial and accounting services. Certain employees of the management company also serve as officers of the District. Under the agreement, the District compensates the management company for management, accounting, financial reporting, computer and other administrative costs.

#### **NOTE 12 - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District has obtained commercial insurance from independent third parties to mitigate the costs of these risks; coverage may not extend to all situations. There have been no claims from these risks that exceeded commercial insurance coverage over the past three years.

#### **NOTE 13 - CONTINGENCIES**

#### **Installed Traffic Lights Improvements**

Certain traffic light improvements were constructed on property owned by a neighboring property owner during a prior fiscal year in accordance with an easement between the District and the property owner. The property owner has taken the position that the District did not have the right to permanently install such improvements on his property and is demanding that they be removed. The matter is currently being negotiated between the District and the property owner, and no accrual has been made as the outcome cannot be determined.

#### Florida Roads Contracting

The District has a construction contract with Florida Roads Contracting, LLC ("Florida Roads") for the construction of certain infrastructure in the project. It was recently discovered that there is a defect in the work being performed by Florida Roads. The District is still in the preliminary stages of investigating the matter, but it intends on putting both Florida Roads and Clary & Associates, Inc. ("Clary"), the surveyor for the project, on notice that it intends to hold them responsible for the defect. The management of the District believes that it has a meritorious claim against both parties but no accrual has been made as the outcome is uncertain.

#### **NOTE 14 – PRIOR PERIOD ADJUSTMENT**

The following prior period adjustment has been made in order to restate the delinquent interest portion of the Due to Bondholder balance:

	Fund			vernmentai vvide
				Activities
Fund balance - beginning, before restatement	\$	(7,148,223)	\$	(18,999,068)
Prior period adjustment to restate Due to Bondholder		(124,024)		(124,024)
Fund balance - beginning, restated	\$	(7,272,247)	\$	(19,123,092)

#### **NOTE 15 - SUBSEQUENT EVENTS**

#### **Events of Default**

Subsequent to fiscal year end, certain scheduled debt service payments were due on the 2007 Bonds. However, shortfalls in the collection of special assessments caused there to be insufficient amounts available to fund the scheduled debt service payments. As a result, certain scheduled debt service payments were not made. The failure by the District to pay its debt service is considered an event of default.

#### Series 2016 Bonds

Subsequent to fiscal year end, the District issued \$14,035,000 of the Series 2016 Bonds in order to fund its project.

#### SIX MILE CREEK COMMUNITY DEVELOPMENT DISTRICT ST. JOHNS COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL – GENERAL FUND FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2015

								ance with Il Budget -
	Budgeted Amounts				Actual		Positive	
	Original		Final		Amounts		(Negative)	
REVENUES								
Developer contributions	\$	167,375	\$	246,102	\$	243,624	\$	(2,478)
Miscellanous income		_		3,898		3,898		-
Total revenues		167,375		250,000		247,522		(2,478)
EXPENDITURES Current:								
General government		103,375		120,400		114,941		5,459
Maintenance and operations		64,000		129,600		128,916		684
Total expenditures		167,375		250,000		243,857		6,143
Excess of revenues over expenditures	\$	_	\$	<del>-</del>		3,665	\$	3,665
						-,		-,
Fund balance - beginning						19,764		
Fund balance - ending					\$	23,429		

#### SIX MILE CREEK COMMUNITY DEVELOPMENT DISTRICT ST. JOHNS COUNTY, FLORIDA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

The District is required to establish a budgetary system and an approved Annual Budget for the general fund. The District's budgeting process is based on estimates of cash receipts and cash expenditures which are approved by the Board. The budget approximates a basis consistent with accounting principles generally accepted in the United States of America (generally accepted accounting principles).

The legal level of budgetary control, the level at which expenditures may not exceed budget, is in the aggregate. Any budget amendments that increase the aggregate budgeted appropriations must be approved by the Board of Supervisors. The general fund budget for the fiscal year ended September 30, 2015 was amended to increase revenues by \$82,625 and increase appropriations by \$82,625. Actual general fund expenditures did not exceed appropriations for the fiscal year ended September 30, 2015.



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Supervisors Six Mile Creek Community Development District St. Johns County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Six Mile Creek Community Development District, St. John's County, Florida ("District") as of and for the fiscal year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our opinion thereon dated June 30, 2016, which includes an emphasis of matter paragraph.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the District in a separate letter dated June 30, 2016.

The District's responses to the findings identified in our audit are described in the accompanying Management Letter. We did not audit the District's responses and, accordingly, we express no opinion on them.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH THE REQUIREMENTS OF SECTION 218.415, FLORIDA STATUTES, REQUIRED BY RULE 10.556(10) OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

To the Board of Supervisors Six Mile Creek Community Development District St. Johns County, Florida

We have examined Six Mile Creek Community Development District, St. John's County, Florida's ("District") compliance with the requirements of Section 218.415, Florida Statutes, in accordance with Rule 10.556(10) of the Auditor General of the State of Florida during the fiscal year ended September 30, 2015. Management is responsible for District's compliance with those requirements. Our responsibility is to express an opinion on District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2015.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, management, and the Board of Supervisors of Six Mile Creek Community Development District, St. John's County, Florida and is not intended to be and should not be used by anyone other than these specified parties.



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## MANAGEMENT LETTER PURSUANT TO THE RULES OF THE AUDITOR GENERAL FOR THE STATE OF FLORIDA

To the Board of Supervisors Six Mile Creek Community Development District St. Johns County, Florida

#### **Report on the Financial Statements**

We have audited the accompanying basic financial statements of Six Mile Creek Community Development District, St. John's County, Florida ("District") as of and for the fiscal year ended September 30, 2015, and have issued our report thereon dated June 30, 2016, which includes an emphasis of matter paragraph.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### Other Reports and Schedule

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters based on an audit of the financial statements performed in accordance with *Government Auditing Standards*; and Independent Auditor's Report on an examination conducted in accordance with *AICPA Professional Standards*, Section 601, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 30, 2016, should be considered in conjunction with this management letter.

#### Purpose of this Letter

The purpose of this letter is to comment on those matters required by Chapter 10.550 of the Rules of the Auditor General of the state of Florida. Accordingly, in connection with our audit of the financial statements of the District, as described in the first paragraph, we report the following:

- I. Current year findings and recommendations.
- II. Status of prior year findings and recommendations.
- III. Compliance with the Provisions of the Auditor General of the State of Florida.

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, as applicable, management, and the Board of Supervisors of Six Mile Creek Community Development District, St. John's County, Florida and is not intended to be and should not be used by anyone other than these specified parties.

We wish to thank Six Mile Creek Community Development District, St. John's County, Florida and the personnel associated with it, for the opportunity to be of service to them in this endeavor as well as future engagements, and the courtesies extended to us.

#### REPORT TO MANAGEMENT

#### I. CURRENT YEAR FINDINGS AND RECOMMENDATIONS

#### 2015-01 Financial Condition Assessment:

<u>Observation</u>: As a result of performing financial condition assessment procedures, it was determined that financial conditions continue to deteriorate. The debt service and capital projects funds have deficit fund balances of (\$11,069,012) and (\$477,462) at September 30, 2015. Due to the Developer's failure to pay the debt assessments securing its Bonds in the prior and current fiscal years, the District did not have sufficient funds to make certain scheduled debt service payments in the past, current, and subsequent fiscal years and, as a result, the payments were not made. In addition, the District did not meet the debt service reserve requirement. The District's failures to make its scheduled debt service payments when they are due are considered events of default.

Recommendation: The District should take the necessary steps to alleviate the deteriorating financial condition.

<u>Management Response</u>: The District has taken significant steps to alleviate the deteriorating financial condition by issuing Series 2015 Bonds during the Fiscal Year which was utilized to redeem a portion of the bifurcated Series 2007 Bonds. In addition, as stated in Note 15, the District issued Series 2016 Bonds which has resulted in the \$24,520,000 of Series 2007 Bonds and Series 2007 Assessments being tendered. These actions have greatly improved the financial condition of the District and the District will continue to take further actions to completely eliminate the deteriorating financial condition.

#### II. PRIOR YEAR FINDINGS

**2011-01 Financial Condition Assessment** – See finding 2015-01 above. **2012-01 Failure to make Bond Debt Service Payments when due** – See finding 2015 -01 **2012-02 Failure to meet Reserve Account Requirement** – See finding 2015 -01

#### III. COMPLIANCE WITH THE PROVISIONS OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

Unless otherwise required to be reported in the auditor's report on compliance and internal controls, the management letter shall include, but not be limited to the following:

1. A statement as to whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

There were no significant findings and recommendations made in the preceding annual financial audit report for the fiscal year ended September 30, 2014, except as noted above.

2. Any recommendations to improve the local governmental entity's financial management.

There were no such matters discovered by, or that came to the attention of, the auditor, to be reported for the fiscal year ended September 30, 2015, except as noted above.

3. Noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance.

There were no such matters discovered by, or that came to the attention of, the auditor, to be reported, for the fiscal year ended September 30, 2015, except as noted above.

4. The name or official title and legal authority of the District are disclosed in the notes to the financial statements.

#### **REPORT TO MANAGEMENT (Continued)**

- 5. The financial report filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes agrees with the September 30, 2015 financial audit report.
- 6. In connection with our audit, we determined that the District has met one or more of the financial emergency conditions described in Section 218.503(1), Florida Statutes. The District failed to make certain scheduled debt service payments due on the Series 2007 Bonds, as a result of a lack of funds. We applied financial condition assessment procedures pursuant to Rule 10.556(7) and determined that a deteriorating financial condition was noted. See Findings section above for additional information. It is management's responsibility to monitor financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.